

# The Guidelines for Ethical Conduct for Suppliers/Contractors in Public Procurement, Retention and Disposal

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# **DEFINITIONS**

Key Terms	Explanation
The Act	Refers to the Public Procurement, Retention and Disposal of Public Property Act, 2015, as amended.
Accounting Officer	Any person appointed by the Treasury and charged with the duty of accounting for any service in respect of which moneys have been appropriated by the Constitution or by Parliament, or any person to whom issues are made from the Exchequer Account.
Anti - competitive practice	Includes any agreement, decision or practice which has as its object or effect the restriction or distortion of competition in any market.
Bid- Rigging	Means collusion between persons for the purpose of tampering with procurement proceedings. It also includes anti-competitive agreements in which otherwise competing businesses seek to determine the outcome of a bidding process by agreeing among themselves which of them will submit the bid and which of them will not.
Coercive practice	Deliberately harming or threatening to harm, directly or indirectly, persons, or their property to influence their participation in a procurement exercise, or to affect the execution of a contract; or affect the efficient retention or disposal of public property.
Collusion	A secret agreement or cooperation especially for an illegal or deceitful purpose.
Conflict of Interest	Includes a conflict between the public duty and the private interest of a public official, in which the official's private-capacity interest could improperly influence the performance of his official duties and responsibilities.
Corrupt practice	Includes the offering, promising, giving, receiving, or soliciting, directly or indirectly, anything of value or any other advantage to influence improperly the actions of another person or entity.
Disposal of public property	Includes the transfer without value, sale, lease, concession, or other alienation of property that is owned by a public body.
Fraudulent practice	Includes any act or omission, including a misrepresentation, that knowingly or recklessly misleads, or attempts to mislead, a person or entity to obtain a financial or other benefit or to avoid an obligation.
Gifts	Includes items received or offered, directly or indirectly, whether tangible or intangible, from a current or potential supplier or contractor or any other person(s), that can induce or be perceived to induce an employee of a public body to take actions other than those that are independent or impartial in the procurement and disposal activities of the public body.
"Named" Procurement Officer	An officer who shall be responsible for public procurement and disposal of public property for that body pursuant to Section 61 (2) of the Act.

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Key Terms	Explanation
Obstructive practice	Refers to the act or omission of deliberately destroying, falsifying, altering or concealing evidence material to an investigation, or making false statements to an inquiry, in order to materially impede an investigation (by a public body or the OPR) into allegations of corrupt, fraudulent, coercive or collusive practices. For the purposes of the guidelines, it also includes making threats, harassing or intimidating any individual to prevent them from disclosing knowledge of matters relevant to an investigation, or from pursuing the investigation are also regarded as obstructive practice.
Procurement Proceedings	In relation to public procurement, includes the process of procurement from the planning stage, solicitation of tenders, awarding of contracts, and contract management to the formal acknowledgement of completion of the contract.
The Authority	The Telecommunications Authority of Trinidad and Tobago.
Senior Officer	Includes Executive Officers, Chief Executive Officer, Corporate Secretary and Deputy Chief Executive Officer.
Supplier & Contractor	According to the context, any party or potential party to procurement proceedings with a procuring entity.
TATT	The Telecommunications Authority of Trinidad and Tobago.
Unethical Practices	Include actions that fall outside of what is considered morally right or proper for a person, a profession or an industry.

# **1.0 INTRODUCTION**

The *Guidelines for Ethical Conduct for Suppliers/Contractors in Public Procurement, Retention and Disposal*, hereafter called, the Guidelines, serves as a guiding framework, outlining The Telecommunications Authority of Trinidad and Tobago (the Authority) expectations and requirements for all suppliers and contractors. The Guidelines reflects dedication to sustainable and ethical business practices, fostering a collaborative partnership built on trust, transparency, pursuant to the Public Procurement, Retention and Disposal of Public Property Act, 2015, as amended ("the Act").

#### **1.1 Purpose and Objective**

- 1. Public procurement in Trinidad and Tobago is governed by the Public Procurement, Retention and Disposal of Public Property Act, 2015 (the Act), Regulations, and Handbooks and Guidelines, as well as directions issued by the Office of Procurement Regulation (the OPR).
- 2. The values enshrined in Section 5 of the Act namely, accountability, integrity, transparency, value for money, efficiency, fairness, equity, and public confidence, serve as overarching values to which adherence is required by all suppliers/contractors of goods and services to the Authority.
- 3. Unethical practices and its concomitant threats of conflict of interest, fraud, collusion and corruption may be considered as major threats to the aforementioned objects of the Act. In this respect, this guideline aims to encourage the adoption of good practices and set the minimum standards of ethical behaviour and conduct of suppliers/ contractors engaging or seeking to conduct business with the Authority.
- 4. The Guidelines is being issued pursuant to Section 13 (1)(c) and Sections 30 and 54 of the Act. It is to be noted that this guideline complements the Act and the Public Procurement Regulations, 2021 and does not replace any part of or any other law.

## **1.2 Scope and Applicability**

The Guidelines shall apply to all suppliers/ contractors and their agents:
i. participating in public procurement or disposal of public property.
ii. engaging or seeking to conduct business with the Authority.

#### **1.3 Compliance and Monitoring**

- 6. To ensure that the principles and obligations stipulated in the Act, Regulations and the Guidelines are complied with:
  - i. The content of this guideline shall be communicated to all suppliers/ contractors that are part of procurement proceedings of the Authority.
  - ii. All suppliers/contractors shall observe the rules of and communicate the content of this guideline to their agents, including employees, subcontractors and subsidiaries who may be engaged in procurement proceedings with the Authority.
- 7. Suppliers/ contractors engaging in business with the Authority shall operate in full compliance with the laws of Trinidad and Tobago. The provisions of this guideline shall be deemed to be incorporated by reference into the standard bidding documents of the Authority and shall therefore be binding on suppliers/ contractors who shall commit to the same by duly signing the form set out in **Appendix 1: Declaration and Commitment**.
- 8. The OPR shall, on its own initiative or upon receipt of a complaint, consider, inquire into, investigate, and or institute ineligibility proceedings in accordance with Section 41 and Section 58 of the Act and Ineligibility Proceedings Regulations 2021.
- 9. In accordance with Ineligibility Proceedings Regulations 2021 the Authority may submit a report to the OPR on any breaches by suppliers/ contractors of this guideline and any action taken against the breach.

#### **1.4 Consequences for Non-Compliance**

- 10. Breach of this guideline may provide grounds for:
  - i. rejection or revocation of a bid, tender or proposal by the Authority;
  - ii. being placed on the ineligibility list thereby debarring suppliers/contractors from participating in procurement proceedings for a stated period; or
  - iii. establishing the commission of an offence.

#### 2.0 OBLIGATIONS OF SUPPLIERS/ CONTRACTORS

#### 2.1 Professionalism

- 11. A supplier/contractor shall maintain the highest standards of integrity and professionalism in their operations and when engaging in business with the Authority.
- 12. A supplier/ contractor shall comply with professional standards of their industry or of any professional body of which they are members. Where a supplier/contractor is a member of a professional body, the supplier/ contractor shall uphold the Code of Ethics of the respective profession and be of good professional standing.

#### 2.2 Fair and Transparent Practice

- 13. A supplier/contractor shall act in a manner that is transparent, fair, accountable and honest, and shall not engage in any act that may promote or encourage patronage, tribalism, cronyism and nepotism or any other form of preferential treatment towards personnel of the Authority who are directly or indirectly involved in the procurement proceedings, conducted by the Authority or personnel who may be in a position to influence the outcome thereof including but not limited to an elected or appointed officer.
- 14. A supplier/contractor shall act with honesty and integrity in all their engagements and transactions with the Authority, ensuring that all the information and certifications provided, as well as the statements made, are true.
- 15. A supplier/contractor shall respond to solicitations by the Authority in an honest, fair, and comprehensive manner, accurately reflecting their capacity to satisfy the requirements set out in the bid or contract documents.
- 16. In accordance with Section 34 of the Act, a supplier/ contractor shall ensure that the bid price reflects the ability of the supplier/contractor to successfully perform the procurement contract and is not abnormally low.
- 17. A supplier/contractor shall perform the obligations of the contracts efficiently and effectively and ensure that competent persons carry out its contractual obligations.
- 18. A supplier/contractor shall accept full responsibility for all works, services or supplies provided to a procuring entity.

## 2.3 Gifts, Favors and Other Benefits

In accordance with Section 59 of the Act:

- 19. A supplier/contractor shall not solicit, offer, give, receive, grant, promise or represent to offer, a gratuity in any form, gifts, money, any form of employment, service or any other thing of value, either directly or indirectly, with intent of gaining an advantage or a concession for himself or any other person, to the Authority, personnel of the Authority or personnel who may be in a position to influence the outcome thereof including but not limited to an elected or appointed officer.
- 20. A supplier/contractor shall not approach, contact, unduly influence or exert pressure on any member of a committee or any other employee of the Authority to take a particular action which favours or tends to favour them, or in respect of any matter that is before the Authority or that is expected to come before the Authority.

# 2.4 Prohibition Against Corrupt, Fraudulent, Coercive, Collusive and Unethical Practices

- 21. A supplier/contractor shall report to the OPR and/or any other relevant agency any procurement practice which might be deemed improper.
- 22. A supplier/contractor shall not engage in bid rigging or in any form of fraudulent, collusive, corrupt, coercive, and or unethical practices, or inappropriate influences. For the avoidance of doubt, a supplier/ contractor shall not:
  - i. engage in, nor be a party to, agreements, arrangements, business practices or conduct that are anti-competitive and designed to establish prices at an artificial, non-competitive level, prior to or after bid submission, that would deprive the Authority of the benefits of free and open competition.
  - ii. misrepresent facts in order to influence a procurement exercise, manipulate the tender process, or the execution of a contract to the detriment of the Authority.
  - iii. deliberately harm or threaten to harm, either directly or indirectly, personnel of the Authority or their property, to influence their participation in procurement proceedings, or to affect the execution of a contract.
  - iv. engage in any obstructive practices either by deliberately destroying, falsifying, altering or concealing evidence material to an investigation, or making false, statements to an inquiry, in order to materially impede an investigation.

## 2.5 Confidentiality

- 23. A supplier/contractor shall respect the confidentiality of information received in the course of performing a contract and shall not disclose the same or use such information for material gain or the furtherance of its private interest.
- 24. A supplier/contractor shall preserve the confidentiality of information in accordance with contractual requirements or the prevailing law and even after the business or contractual relationship with the procuring entity has been determined.

# 2.6 Conflict of Interest

- 25. A supplier/contractor shall declare and disclose all potential, apparent and/or actual conflict of interest to the accounting officer and the 'Named' Procurement Officer of the Authority in writing.
- 26. A supplier/contractor shall not enter into a contract with the Authority where the supplier or contractor is an associate, an employee of/ member of staff or person who has a direct influence on the decision of the Authority.
- 27. Where the supplier/contractor has no prior knowledge of a conflict of interest as set forth above and acquires information which may indicate that there may be an actual or apparent violation, promptly bring such information to the attention of the Authority; and shall cooperate with the Authority's review and investigation of such information and comply with the instructions it receives from the Authority in regard to remedying the situation.

# 2.7 Labour, Human Rights and Social Responsibility

- 28. A supplier/contractor shall not engage in forced or compulsory labour in all its forms.
- 29. A supplier/contractor shall respect and adhere to the working time of employees in accordance with the laws of Trinidad and Tobago and or any collective agreements or other contractual agreements between the parties.
- 30. A supplier/contractor shall pay at least the minimum wage or the appropriate prevailing wage, whichever is higher, comply with all legal requirements on wages, and provide any fringe benefits required by laws of Trinidad and Tobago or contract.
- 31. A supplier/contractor shall not evade or attempt to evade payment of taxes imposed in accordance with Section 119 of the Income Tax Act.

## 2.8 Health, Safety and Environment

- 32. A supplier/contractor shall provide a safe and healthy workplace setting and comply with the Occupational Safety and Health Act of Trinidad and Tobago.
- 33. A supplier/contractor shall adopt responsible measures to mitigate negative impacts that the workplace has on the environment.
- 34. A supplier/contractor shall strive to use durable products, reusable products and products (including those used in provision of services) that contain the maximum level of postconsumer waste, post-industrial and/or recyclable content, without significantly affecting the intended use of the goods or services, in order to contribute to waste reduction and to increase the development and awareness of sustainable and environmentally sound procurement, wherever possible.
- 35. A supplier/contractor shall utilize strategies to deliver the product or service that minimizes the emissions and discharges of pollutants and generation of waste.
- 36. A supplier/contractor shall obtain, maintain, and keep current all environmental permits, approvals, and registrations.
- 37. A supplier/contractor shall adhere to all applicable laws and regulations regarding the restriction of specific substances in products and manufacturing and will take particular care to restrict and/or avoid the use of the "hazardous substances" in products.

# **APPENDIX I – DECLARATION AND COMMITMENT**

The supplier/ contractor shall declare, at minimum, the following but can be called upon to make additional declarations by the Authority:

I ...... declare that I have read and fully understood the contents of the PUBLIC PROCUREMENT, RETENSION AND DISPOSAL OF PUBLIC PROPERTY ACT, 2015 (AS AMENDED) and the GUIDELINES FOR ETHICAL CONDUCT FOR SUPPLIERS/CONTRACTORS IN PUBLIC PROCUREMENT, RETENTION & DISPOSAL.

I do hereby commit to abide by the provisions of the PUBLIC PROCUREMENT, RETENTION AND DISPOSAL OF PUBLIC PROPERTY ACT, 2015 (AS AMENDED) AND THE GUIDELINES FOR ETHICAL CONDUCT FOR SUPPLIERS/CONTRACTORS IN PUBLIC PROCUREMENT, RETENTION & DISPOSAL.

Sinding
Name
Signature
Position
Office address
Felephone
Email

Name of the Public Body/ Company	
Date	(Public Body/Company Seal/ Rubber
Stamp where applicable)	
Witness Name	
Signature	
Date	

## **APPENDIX II - EXAMPLES OF GIFTS**

Gifts and entertainment include for example:

- i. Gratuities
- ii. Favour
- iii. Meals
- iv. Attending sporting, social and cultural events
- v. Lodging/accommodation
- vi. Loans and loan guarantees
- vii. Discount of favourable terms on any product or service
- viii. Services
- ix. Prizes
- x. Transportation
- xi. Use of vacation facilities
- xii. Share or other securities or participation in share offerings
- xiii. Home improvements
- xiv. Tickets to cultural, social or sporting events
- xv. Gift certificates